

## **Semiannual Social Monitoring Report, Jan-July 2022**

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**Loan & Grant No:** Loan Number 3923-PAK Grant Number 0701-PAK (EF)

**Emergency Assistance to Fight against COVID-19**

**Ministry of National Health Services, Regulations and Coordination, Government  
of Pakistan (NHSR&C)**

**&**

**Stretching and Disaster Preparedness of Operational Districts of Emergency  
Rescue Service (Rescue-1122) for KP**

**2<sup>nd</sup> Semiannual Social Safeguards Monitoring Report  
January-June 2022**

**Submitted to ADB on 15<sup>th</sup> July 2022**

**Prepared by:**

**National Disaster Risk Management Fund, Government of Pakistan**

## NOTES

- (i) The fiscal year (FY) of the Government of the Islamic Republic of Pakistan and its agencies ends on 30 June.
- (ii) In this report “\$” refer to US dollars.

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## List of Abbreviations

ADB	Asian Development Bank
BoD	Board of Directors
COVID-19	Corona Virus Disease-19
DDR	Due Diligence Report
ESMS	Environmental and Social Management System
GIA	Grant Implementation Agreement
GRC	Grievance Redress Committee
GRM	Grievance Redress Mechanism
HHs	Households
IP	Indigenous People
IPP	Indigenous People Plan
IR	Involuntary Resettlement
LAR	Land Acquisition and Resettlement
LARP	Land Acquisition and Resettlement Plan
MHVRA	Multi Hazard Vulnerability Risk Assessment
MoNHSRC	Ministry of National Health Services, Regulations and Coordination
NA	Not Applicable
NAPHS	National Action Plan for Health Security
nCoV	Novel Corona Virus
NDMA	National Disaster Management Authority
NDRMF	National Disaster Risk Management Fund
NOC	No Objection Certificate
NGO	Non-Government Organization
INGO	International Non-Governmental Organization
PA& M	Project Appraisal and Management
PDMA	Provincial Disaster Management Authority
PPRP	Pakistan Preparedness & Response Plan
RCCE	Risk Communication and Community Engagement
SOPs	Standard Operating Procedures
SPS	Safeguard Policy Statement
The Fund	National Disaster Management Fund (NDRMF)
ToR	Terms of Reference

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## **A. Introduction**

### **I. About the Project**

1. National Disaster Risk Management Fund (NDRMF) is established as a not-for-profit company incorporated under Section-42 of the Companies Ordinance 1984. The intended outcome of NDRMF is to increase and sustain institutional and physical capacity for reducing the socioeconomic and fiscal impacts of natural hazards and climate change in Pakistan. NDRMF is an apex financing institution that is maintaining highest level of integrity and transparency in managing, policy guiding, and investments that reduce risk and vulnerabilities associated with climatic change and natural hazards.

2. A loan agreement was signed between Asian Development Bank (ADB) and Government of Pakistan on December 2, 2016 for establishing National Disaster Risk Management Fund (The Fund). The Fund was established to response the expected increased severity and frequency of disasters in Pakistan resulting from natural hazards and partly driven by climate change. ADB is providing financial, technical, and capacity development support to the National Disaster Risk Management Fund (NDRMF).

3. NDRMF provides grants to Public Sector and Non-Public Sector for sub-projects that contribute to enhancing Pakistan's resilience to climatic and other natural hazards and to strengthen the government's ability to quickly respond to disasters sparked by natural hazards.

### **II. Sub-Projects Financing**

4. The Fund (NDRMF) has launched sub-projects in collaboration with Public and Non-Public fund implementation partners in the field. In public sector organization, the Fund is working with National Disaster Management Authority (NDMA) provincial disaster management Authorities (PDMAs) and departments working for disaster management i.e. flood management departments as Punjab Irrigation Department (PID), Sindh Irrigation Department (SID), Provincial Disaster Management Authorities (PDMAs) and Rescue 1122. On the other hand, in non-Public sector the Fund is working with different International Non-Governmental Organization (INGOs) and Non-Governmental Organizations (NGOs) having past experience of disaster response and fighting with natural catastrophes.

5. In wake of the declaration of Coronavirus Disease 2019 (COVID-19) as a pandemic by the World Health Organization (WHO), the Government of Pakistan (GOP) also declared a National Health Emergency of Public Concern on March 13, 2020. With the growing number of confirmed cases of coronavirus patients every day, the situation warrants a high level of preparedness and pre-emptive measures to control the spread of virus. Taking this scenario into account, National Institute of Health (NIH) had proposed a project which aims to strengthen the existing facilities and enhance the capacity of health care workers in order take immediate and effective measures to respond to the prevailing situation. NIH was restructuring itself and fully utilizing its available resources in order to cater to the posed threats efficiently.

## **B. Project Description**

6. The project has two sub projects (i) Resuce-1122 services for emerged district of Khyber Pakhtunkhwa (KP) and (ii) Emergency Loan for Covid-19. KP-1122 project was approved by the NDRMF Board in 27<sup>th</sup> NDRMF BOARD meeting held on 31<sup>th</sup> December 2021.

7. Khyber Pakhtunkhwa (KP) government approached NDRMF for financing to 'strengthen and establish the Rescue-1122 services in whole province including the newly emerged districts of KP named as (1) Bajaur (2) Mohmand (3) Khyber (4) Orakzia (5) Kurram (6) North Waziristan (7) South Waziristan, in September 2021.

8. In the 27<sup>th</sup> Board meeting of NDRMF held on 31<sup>st</sup> December 2021, the project was approved for financing and it was also made part of Emergency Assistance Loan (EAL) project to expedite the project.

9. As required by the ADB, NDRMF's social safeguard unit is submitting a separate bi-annual monitoring and progress report besides DRR subprojects bi-annual report, as being a separate standalone loan numbered as 3923-PAK and Grant numbered as 0701-PAK (EF).

### **C. Rescue-1122 KP Sub-Project**

10. Rescue-1122 services is already established in KP since 2010 as department and it was providing services to all the districts of KP except Federal Administrative Tribal Areas (FATA). FATA region was semi-autonomous tribal region in northwestern since 1947. In 2018 the law was promulgated in National Assembly of Pakistan through 25<sup>th</sup> amendment in constitution of Pakistan and these areas were merged in Khyber Pakhtunkhwa (KP) Province.

11. Under the scope of the project, the Rescue-1122 services will be established in newly emerged districts of (1) Bajaur (2) Mohmand (3) Khyber (4) Orakzia (5) Kurram (6) North Waziristan (7) South Waziristan. The new vehicles like ambulances, firefighters, and other PPEs will be procured for Rescue-1122 services. The districts having already Rescue-1122.

12. No civil works is involved, only procurement of machinery for firefighting and emergency response is in scope of work. No physical or infrastructure development activity is involved therefore, resettlement and land acquisition is out of project's scope. Machinery and emergency response gadgets will be placed in already available building of fire station and government buildings. No new building will be constructed. There is no component for construction of structures or office buildings, only procurement of machinery. The new vehicle and machinery will also be parked in already constructed buildings; no additional land will be required/used and no new RoW or Col will be required for the project. Based on the guidelines for the schemes/subproject's categorization of NDRMF ESMS, the proposed schemes fall in Category 'C'. Presently, the social safeguard unit is preparing the due diligence report for KP-1122 sub-project.

13. There is no physical progress on the project during the reporting time and project PC-1 is laying with CDWP for approval. NDRMF Project Appraisal Team is vigorously following up the CDWP and Planning Development and Special Initiative (MoPD&SI) ministry for PC-1 approval. After PC-1 approval from CDWP the project will go in execution.

### **D. Emergency Assistance to Fight against COVID-19 Project**

14. Post outbreak of COVID-19 pandemic in March 2019, Government of Pakistan carried out concentrated coordinated efforts to effectively respond and took measures for prevention and detection of the pandemic outbreak. In addition to various measures taken by the GoP, the Ministry of National Health Services, Regulations and Coordination (MoNHSRC) aims to capacitate the overall healthcare systems to be better prepared for subsequent waves of COVID-19 pandemic along with other future public health threats and emergencies.

15. Keeping in view the aforementioned aim, the MoNHSRC, in consultation with all the four provinces, developed a comprehensive health sector strengthening plan and formulated the project proposal titled "Preparedness & response to COVID-19 pandemic". The proposed project is in line with Pakistan vision 2025, National Health Vision & National Action Plan (2018-23), Five Year National Action Plan for Health Security (NAPHS) & Pakistan Preparedness & Response Plan (PPRP) for Novel Corona Virus (2019-nCoV).

## **D1. Objective of the Project**

16. The key objective of the project is to prepare and respond to the COVID-19 pandemic in Pakistan and strengthen national health systems for public health preparedness particularly to help the poor and vulnerable cope with immediate impact of the pandemic.

17. The objectives of the project will be accomplished through prevention, detection and response measures through provisions including but not limited to (i) requisite systems strengthening, (ii) establishing isolation rooms, (iii) measures for Infection Prevention and Control (IPC) teams and processes, (iv) timely diagnostics and critical care/ case management across health care facilities, (v) field surveillance for timely detection, provision of PPEs, (vi) clinical equipment and diagnostic equipment, and (vii) online supply chain data visibility. These objective will be achieved through the following project activities:

### **I. Prevention: This sub-objective is supporting:**

- i. Implementation of the COVID-19 Strategy / National Action Plan
- ii. Implementation of the national risk communication and community engagement (RCCE) strategy.

### **II. Detection: This sub-objective is supporting:**

- i. Surveillance through increasing diagnostic capacity, provision of technical expertise, strengthening laboratory and diagnostic systems to ensure prompt case finding and local containment.

### **III. Response: This sub-objective is supporting:**

- i. Strengthening of isolation facilities through provision of PPEs, clinical management, equipment, and capacity building of health care workers (HCW)
- ii. Enhancement of intra-hospital infection control measures.
- iii. Ensuring End-to-End COVID-19 supplies data visibility through deployment and implementation of an online logistics management information system (LMIS).

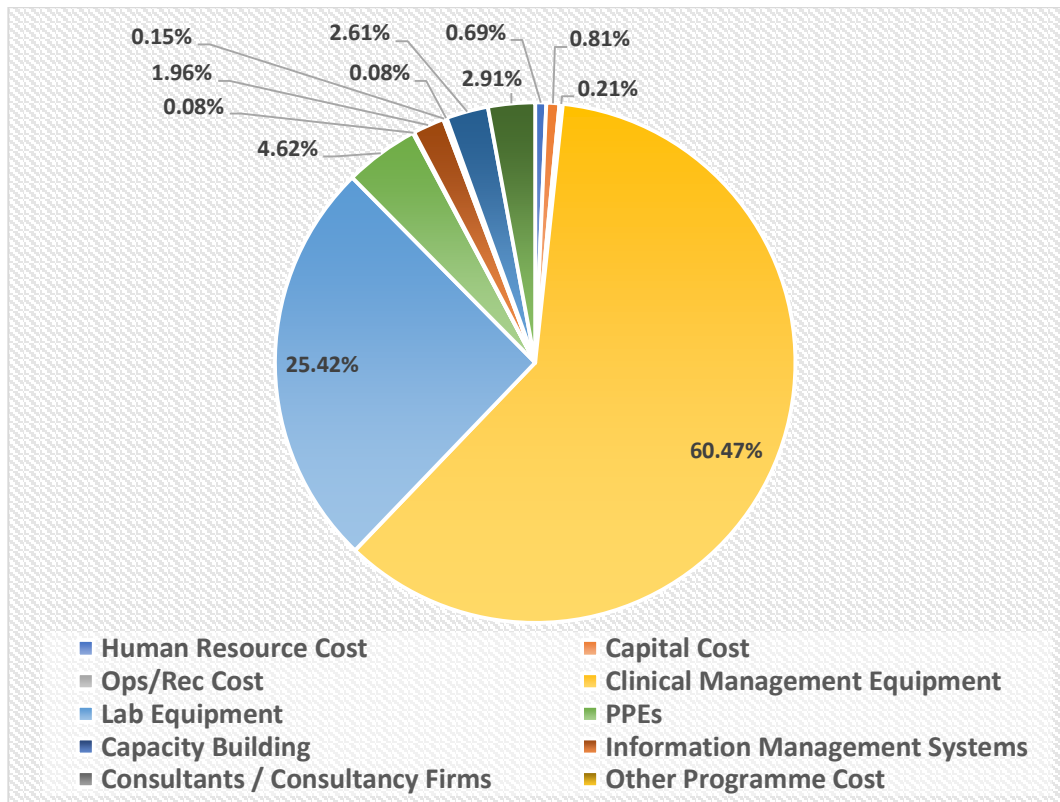
## **D2. Project Activities**

18. The project scope includes the following main activities:

- i. Consultation with provinces for identification of health facilities and public health labs
- ii. Dissemination of clinical guidelines/ SOPs
- iii. Strengthening of public sector laboratory diagnostic facilities
- iv. Strengthening of health facilities
- v. Management information systems

19. Figure-1 below is showing the details of the proposed activities and percentage of the cost to be incurred for the proposed activities:

**Figure: 1**



20. The geographical spread of the project is whole Pakistan and the project activities are performed and required facilities are provided to the provinces according to their population and need basis.



Figure 2: Map of Pakistan



## E. Social Safeguards Impacts

21. The most of the project activities are procurement centric. Around 60.47% of the investment is proposed for clinical management equipment, and 25.42% for lab equipment Purchasing. The areas of major project interventions are (i) Human Resource development (ii) Clinical Management Equipment (iii) Lab Equipment (iv) PPEs (v) Capacity Building (vi) Information Management Systems. No civil construction is involved under the project scope therefore no land use is involved.

22. Pakistan is currently facing the fourth wave of COVID -19 pandemic and the proposed project will only help to combat and effectively respond to the outbreak. No physical activity is involved on ground in any part of the country, but only the procurement-centric therefore, project has no direct or indirect negative impact of resettlement, displacement or land acquisition and hence, no social safeguard policy is triggered. Based on the guidelines for the schemes/subproject's categorization of NDRMF ESMS, the proposed project falls in Category 'C'.

23. The DDR of the subject project got approved from the ADB on October 11, 2021. Most of the activities are soft in nature: procurement centric, and no social safeguard impact is raised during project implementation however, if any negative impact will be raised in the next quarters, the FIP and NDRMF will prepare a Corrective Action Plan (CAP) before initiation of the interventions. The CAP will be submitted to ADB for concurrence and clearance through NDRMF.

24. Presently, according to the proposed project activities the subproject requires only a due Diligence Report (DDR) as per criterion determined in ESMS. The DDR of the subject project got approved from the ADB on October 11, 2021. Most of the activities are soft in nature: procurement centric, and no social safeguard impact is raised during project implementation however, if any negative impact will be raised in the next quarters, the FIP and NDRMF will prepare a Corrective Action Plan (CAP) before initiation of the interventions. The CAP will be submitted to ADB for concurrence and clearance through NDRMF. Presently, according to the proposed project activities the subproject requires only a due Diligence Report (DDR) as per criterion determined in ESMS.

24. The PC-1 of the health component was submitted to CTWP in 2021 and CTWP passed its observation that as the four provinces are stakeholders in the project therefore it should be dully vetted from all the provinces. After the formal consent of the four provinces in January 2022 the PC-1 is again submitted to CDWP for approval. NDRMF project team has also requested for an extension in the project up to March 2024 along with subject approval.

## F. Project Execution Progress

25. The procurement of proposed medical equipment for a total amount of Rs.450 million was planned in three cycles. The first procurement of Rs. 262 million was completed in November 2021 and procurement of second cycle of amount Rs.67.9 million has been purchased and delivered to Ministry of National Health Services. For cycle three procurement, the purchased order has been issued in first quarter of year 2022. The NDRMF board has approved an additional amount of Rs. 73 million, gained from dollar to rupees exchange rate in its meeting held in December 2021. This will help the FIP in procurement of quality equipment. The project is lagging behind its timeline and it will be completed in March 2023 according to its revised time line.

**Figure: 3 Project Work Plan**

Sr.No	Project Activities	2021				2022				2023
		Q-1	Q-2	Q-3	Q-4	Q-1	Q-2	Q-3	Q-4	Q-1
1	Approval of PC-1 and & signing of GIA									
2	PMU establishment/ staffing/ Office Equipment									
3	Reflection of Provisions & Account Opening									
4	Bidding Documents Preparation									
5	Approval / Clearance of Account Opening									
6	Bidding Evaluation									
7	Contract Awards for Cycle-1									
8	Contract Awards for Cycle-2									
9	Delivery of Goods									
10	Contract Awards for Cycle-3									
11	Contract Awards for Cycle-3									

**Name and Signature**

Name: Sheraz Hussain

Date: 13-07-2022

Position : DM (Social Safeguards)

Phone : 0321-8888786

Signature : 

E-mail : [sheraz.hussain@ndrmf.pk](mailto:sheraz.hussain@ndrmf.pk)